

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ACDE-00 AF-06 ARA-06

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NASA-01 NEA-09

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 CEQ-01 EPA-01 /112 W
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P R 051745Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1169

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION NATO

USMISSION USUN NY

USMISSION IAEA VIENNA

USDEL MBFR VIENNA

ERDA GERMANTOWN

AMEMBASSY HELSINKI

AMEMBASSY CANBERRA

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 1514

DISTO

E.O. 11652: GDS

TAGS: PARM, CCD

SUBJECT: CCD WESTERN GROUP MEETING, MARCH 4, 1975

REF: GENEVA 1449

SUMMARY: AT CCD WESTERN GROUP MEETING MARCH 4 MAIN TOPIC
WAS ORGANIZATIONAL ARRANGEMENTS FOR EXPERTS' NUCLEAR-FREE
ZONE STUDY. PRELIMINARY REACTIONS INDICATE PROBLEMS IN
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KEEPING STUDY GROUP'S SIZE DOWN. OTHER MATTERS BRIEFLY

RAISED INCLUDED CCD'S HANDLING OF ARMS CONTROL IMPLICATIONS OF PEACEFUL NUCLEAR EXPLOSIONS, ENVIRONMENTAL MODIFICATION, CHEMICAL WEAPONS, AND CCD REPORT TO UN GENERAL ASSEMBLY.

1. DETAILS. CCD WESTERN GROUP HELD FIRST MEETING MORNING MARCH 4 AT US MISSION UNDER CHAIRMANSHIP OF AMB NISIBORI (JAPAN). AT NISIBORI'S REQUEST, AMB MARTIN (US CO-CHAIRMAN) LED OFF WITH REPORT OF PREVIOUS AFTERNOON'S CONVERSATION WITH SOVIET CO-CHAIRMAN AMB ROSHCIN. NOTING VERY CORDIAL TONE OF THAT MEETING, MARTIN CONVEYED IMPRESSION THAT SOVS SEEMED RELAXED FOR MOMENT ON ENMOD, AND THAT CO-CHAIRMEN WERE APPARENTLY MOVING TOWARD AGREEMENT ON ANOTHER FINNISH NATIONAL TO SUCCEED AMB ILKKA PASTINEN AS UNSYG'S SPECIAL REPRESENTATIVE TO CCD. MARTIN POINTED OUT THAT CONVERSATION HAD CONCENTRATED ON ORGANIZATION OF STUDY OF NFZS UNDER CCD AUSPICES CALLED FOR IN 1974 UNGA RESOLUTION. HE INDICATED THAT CO-CHAIRMEN HAD FOUND THEMSELVES IN CLOSE ACCORD ON PREFERABLE APPROACH TO THIS QUESTION.

2. REGARDING NFZ STUDY PROJECT, MARTIN SAID US BELIEVED PROJECT COULD HAVE VERY USEFUL OUTCOME AND INTENDED TO CONTRIBUTE TO THAT END. IN RESPONSE TO CANADIAN REQUEST, MARTIN HIGHLIGHTED FOLLOWING AS THREE MAIN ELEMENTS OF US INSTRUCTIONS: (A) EXPERTS' GROUP SHOULD BE RELATIVELY SMALL IN NUMBER, IN INTEREST OF EFFICIENT FUNCTIONING AND BETTER WORK PRODUCT. (MARTIN ADDED THAT SOME NON-ALIGNED SEEMED TO AGREE, AND THAT USSR HAD SUGGESTED COMPOSITION OF FOUR WESTERN ALLIES, FOUR EASTERN ALLIES AND SIX TO EIGHT NON-ALIGNED DRAWN FROM CCD MEMBERSHIP PLUS TWO NON-MEMBERS, SOVS HAVING SPECIFICALLY MENTIONED FINLAND AND AUSTRALIA);

(B) CONTENT OF EXPERTS' REPORT SHOULD BE BROAD, WITH NO ATTEMPT TO LIMIT COVERAGE OF ANY LEGITIMATE TOPIC UNDER NFZ RUBRIC;

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(C) REPORT SHOULD BE PREPARED BY RAPPORTEURS WHO WOULD REFLECT CONSENSUS AS FAR AS IT EXISTED, BUT THERE SHOULD BE FULL SCOPE FOR RECORDING AND IDENTIFICATION OF DIFFERING VIEWS THAT MIGHT BE HELD BY INDIVIDUAL COUNTRIES ON VARIOUS TOPICS. MARTIN ADDED THAT US STRONGLY FELT EXPERTS GROUP SHOULD MEET DURING CCD SESSION AND THAT GROUP'S ORGANIZATIONAL MEETING SHOULD BE HELD BEFORE WIND-UP OF COMMITTEE'S

SPRING SESSION. HE OBSERVED THAT THIS COULD PROVE DIFFICULT TO ARRANGE, ESPECIALLY SINCE ROSHCIN HAD EXPRESSED STRONG DESIRE TO CONCLUDE SPRING SESSION APRIL 3 OR APRIL 10 AT LATEST.

3. BARTON (CANADA) EXPRESSED CONCERN ABOUT LIMITING SIZE OF EXPERTS' GROUP, OBSERVING THAT HE SAW NO VOLUNTEERS TO STAND DOWN AS HE LOOKED AROUND TABLE. SCHLAICH (FRG) GENERALLY AGREED WITH CANADIAN VIEW; HE POINTED OUT THAT NUMERICAL LIMITATION WAS EASIER FOR EASTERN GROUP THAN FOR WESTERN, OR FOR THAT MATTER NON-ALIGNED. ALLEN (UK) ASKED WHAT US ENVISAGED AS REGARDS "FINAL" RESULT OF EXPERTS' MEETING. MARTIN REPLIED THAT WE DID NOT HAVE DEFINITIVE VIEW, BUT IN ANY EVENT WOULD WANT A SUBSTANTIAL PRODUCT FROM EXPERTS BY END OF AUGUST. DI BERNARDO (ITALY) ASKED US VIEWS ON REPRESENTATION. MARTIN REPLIED THAT IN LIGHT OF SUBJECT MATTER WE INTENDED TO ASSIGN GOVERNMENT OFFICIAL WHO WAS POLITICAL AS OPPOSED TO TECHNICAL EXPERT, "AT AMBASSADORIAL OR SOMEWHAT LOWER LEVEL", AND THAT OUR PREFERENCE WAS FOR A LOWER LEVEL. NISIBORI COMMENTED THAT PERHAPS HEADS OF CCD DELS COULD UNDERTAKE STUDY GROUP ORGANIZATION WITH OTHERS REPLACING THEM FOR SUBSTANTIVE WORK. SCHLAICH SAID FRG FAVORED PARTICIPATION AT "DEPUTY LEVEL" BUT NOTED THAT INDIAN AMB MISHRA HAD TOLD HIM INDIA WOULD WANT AMBASSADORIAL LEVEL.

4. IN FURTHER DISCUSSION OF COMPOSITION OF EXPERTS' GROUP, JAPAN, CANADA AND FRG STATED DESIRE TO PARTICIPATE. SCHLAICH, HOWEVER, ADDED THAT FRG WAS READY TO DISCUSS LIMITATION WITHIN VARIOUS GEOGRAPHIC GROUPINGS. VAN DER KLAUW (NETHERLANDS) SAID EVERYONE WAS NATURALLY CONFIDENTIAL

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INTERESTED IN A POLITICALLY ORIENTED GROUP OF THIS TYPE BUT HE SEEMED TO SUGGEST THAT IF EXPERTS' GROUP WERE

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 1514

GENUINELY LIMITED NETHERLANDS MIGHT BE ABLE TO ACCEPT STAYING OUT, PROVIDED ALL CCD MEMBERS HAD OPPORTUNITY TO APPEND THEIR VIEWS BEFORE EXPERTS' REPORT WAS FORWARDED TO SYG. ALL REPS AGREED THAT CCD NON-ALIGNED ATTITUDES ON PARTICIPATION REPRESENTED MAJOR POTENTIAL PROBLEM, AS DID QUESTION OF PARTICIPATION BY NON-CCD MEMBERS. IN LATTER CONNECTION, NISIBORI REPORTED THAT MISHRA HAD ASKED HIM WHICH NON-MEMBERS WISHED TO PARTICIPATE; NISIBORI REPLIED THAT HE UNDERSTOOD FINLAND AND AUSTRALIA WERE ONLY ONES EXPRESSLY INDICATING INTEREST SO FAR. MISHRA SAID INDIA COULD AGREE TO CONFIDENTIAL

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FINLAND BUT WOULD STRENUOUSLY OPPOSE AUSTRALIA ("NFZS REPRESENT HIGHLY POLITICAL QUESTION"). MARTIN ACKNOWLEDGED DIFFICULTY OF BOTH PROBLEMS BUT STRESSED THAT CHANCE OF WORTHWHILE PRODUCT WOULD BE GREATLY ENHANCED IF EXPERTS' GROUP WERE HELD TO REASONABLE SIZE.

5. REPS AT THAT POINT LEFT ADDITIONAL DISCUSSION OF

QUESTION TO SUBSEQUENT INFORMAL MEETING OF DEPUTIES. THAT MEETING PRODUCED NO CONCLUSIVE RESULTS BUT INDICATED NEAR-CONSENSUS THAT NUMERICAL BREAKDOWN PROPOSED BY SOVIETS HAD LITTLE CHANCE OF ACCEPTANCE. BESIDES DIFFICULTY IN LIMITING PARTICIPATION WITHIN WESTERN GROUP, DISCUSSION SHOWED GENERAL CONCERN OVER BOTH CCD NON-ALIGNED AND NON-CCD MEMBERS. IN LATTER CONNECTION THERE WAS GENERAL AGREEMENT THAT THERE SHOULD BE NO SOLICITATION OF INTEREST IN PARTICIPATION FROM OUTSIDERS, BUT THAT IT WOULD BE DIFFICULT TO RESIST ANY EXPLICIT EXPRESSION OF SUCH INTEREST. DEPUTIES MEETING CONCLUDED WITH AGREEMENT TO TALK AGAIN IN FEW DAYS AFTER SOUNDINGS TAKEN AMONG CCD NON-ALIGNED.

6. WESTERN GROUP REPS TOUCHED BRIEFLY ON SEVERAL OTHER MATTERS DURING FORMAL MEETING. BARTON RAISED PNE QUESTION, STATING CANADA THOUGHT IT PROBABLY BETTER TO DEFER CCD DISCUSSION UNTIL SUMMER SESSION AFTER NPT REVIEW CONFERENCE. HE ASKED FOR COLLEAGUES' VIEWS ON HOW TO ORGANIZE COMMITTEE'S EXAMINATION OF ARMS CONTROL IMPLICATIONS OF PNES, PURSUANT TO UNGA RESOLUTION. NISIBORI RESPONDED THAT JAPANESE POSITION NOT FIXED, BUT PRELIMINARY VIEW WAS THAT CONVENING EXPERTS' GROUP DURING SUMMER SESSION WAS WORTH CONSIDERING. HE SAID ROSHCIN HAD TOLD HIM USSR FAVORED SUCH A MEETING; YUGOSLAVS DID LIKEWISE. BRAZIL HAD NO INSTRUCTIONS; ARGENTINA "DIDN'T SAY NO" BUT DOUBTED USEFULNESS OF THIS TYPE OF INFORMAL MEETING. INDIA WAS PREDICTABLY OPPOSED; MISHRA HAS ALLEGED THAT CONSENSUS WAS REQUIRED FOR CCD DECISION TO CONVENE SUCH A MEETING. NISIBORI EXPRESSED HOPE THAT IF HE GOT INSTRUCTIONS TO SEEK EXPERTS' MEETING WESTERN GROUP WOULD SUPPORT. MARTIN SAID US WOULD HAVE NO PROBLEM WITH SUCH A MEETING BUT DEFINITELY PREFERRED CONVENING IT DURING CONFIDENTIAL

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SUMMER SESSION. RE INDIAN OBJECTION, HE NOTED CCD PRECEDENT FOR GRANTING ANY MEMBER'S REQUEST FOR THIS TYPE OF INFORMAL MEETING; ANY OTHER MEMBER DISAGREEING WITH REQUEST COULD SIMPLY REFRAIN FROM PARTICIPATING.

7. IN SAME GENERAL CONTENT BARTON SAID CANADA THOUGHT "ENVIRONMENTAL MODIFICATION" REQUIRED BETTER DEFINITION AND WAS CONSIDERING INITIATING MOVE FOR EXPERTS' MEETING FOR THAT PURPOSE. NISIBORI SAID SWEDES THOUGHT IT TOO EARLY FOR SUCH A MEETING BUT THAT ROSHCIN HAD TOLD HIM USSR WOULD SEND EXPERT IF MEETING WERE HELD IN SUMMER SESSION. NO OTHER REP HAD COMMENT.

8. ON CW, NISIBORI ASKED HOW SOON JOINT US-USSR INITIATIVE COULD BE EXPECTED, PER 1974 SUMMIT COMMUNIQUE. MARTIN REPLIED THAT HE HAD NO FURTHER WORD, ALTHOUGH MATTER WAS UNDER CONTINUING INTENSIVE CONSIDERATION IN WASHINGTON. NISIBORI SAID THAT HE HAD ASKED ROSHCIN WHETHER SUMMIT STATEMENT REPRESENTED EFFORT TO SHIFT SPOTLIGHT AWAY FROM JAPANESE DRAFT CW CONVENTION, OBSERVING THAT CCD ATTENTION, AT LEAST, HAD ABRUPTLY FALLEN AWAY FOLLOWING PUBLICATION OF COMMUNIQUE. ROSHCIN, HE SAID, HAD DISCLAIMED SUCH INTENTION. MARTIN REPLIED THAT US OF COURSE DID LIKEWISE, BELIEVING JAPANESE INITIATIVE PROVIDED WORTHWHILE MATERIAL FOR CCD CONSIDERATION IN DIFFICULT CW FIELD.

9. BARTON REMINDED CO-CHAIRMAN OF HIS REQUEST AT CLOSE OF CCD 1974 SESSION THAT THEY REVIEW THE PURPOSE AND FORMAT OF COMMITTEE'S REPORT TO UNGA. HE INDICATED HE MIGHT RAISE MATTER IN FORTHCOMING INTERVENTION IN PLENARY. DALE

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